Hurricane Evacuation Time Estimates for the Texas Gulf Coast

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EXECUTIVE SUMMARY

This report describes the application of an improved method for developing hurricane evacuation time estimates (ETEs). In contrast to the procedure used in previous analyses, Lindell, Prater and Wu (2001) proposed an *Empirically Based Large-scale Evacuation time estimate Method (EMBLEM)* that uses two empirical evacuation time components for the evacuating population—warning time and preparation time. This differs from the previous procedure of adding an arbitrary three-hour time buffer to account for these activities. The empirically based estimates demonstrate that ETEs can be very long when warnings are slow or when evacuees must return home before evacuating. In addition, the EMBLEM procedure accounts for the effects of spontaneous evacuation. This can substantially increase the ETEs for hurricanes in Categories One and Two when inland risk areas are densely populated and their populations are prone to evacuate. Finally, the EMBLEM procedure accounts for the time required for evacuees to travel out of the risk area. For counties whose population centers are located well inland from the coast, addition of this component makes little difference. When a major hurricane is forecast to strike a county that has a significant number of people living on the coast or on barrier islands, the inclusion of response time can add as much as two hours to the ETEs.

The EMBLEM procedure does not account for the evacuation of transit-dependent populations and special facilities. As is the case for other methods of evacuation analysis, ETEs for these population segments must be computed separately. Finally, there is uncertainty about the estimates for many of the input variables, so further analyses should be conducted to determine the extent to which any ETEs will be significantly affected by changes in the values of these parameters. In particular, these analyses should examine the effects of variation in the distributions of warning times and preparation times, the number of evacuating vehicles per household, the rate of warning compliance and spontaneous evacuation, and evacuee route choice as well as the effects of capacity changes such as lane reversals.

Recent hurricane evacuation times for the Texas Gulf coast have been estimated using a procedure, proposed by Safwat and Youssef (1997), in which the Texas Gulf coast is divided into five separate study areas that are based upon the National Hurricane Center's designated basins for the SLOSH model. To estimate evacuation times for each category of hurricane within each study area, evacuation route systems (ERSs) are defined for each study area. Each ERS is a relatively independent system of roads that residents will use to travel from the risk area to inland counties. Each ERS generally corresponds to the road network for a single county, but some ERSs serve only part of a county and others serve multiple counties. An ERS generally consists of a primary evacuation route (PER) together with the collectors, arterials, and minor highways that feed it. The estimated number of households expected to use an ERS is determined from census data on the population of the geographic area it serves.

According to Safwat and Youssef's procedure, trip generation time (TGT)—the time required for households to begin evacuating—is assumed to take three hours after local authorities make an evacuation decision. This time lag, which is designed to account for warning dissemination and household preparation to evacuate, implicitly assumes a step function in which no vehicles enter the evacuation route system for three hours, after which time the system immediately reaches capacity. The number of vehicles evacuating in response to a given hurricane category is computed by multiplying the number of households in the corresponding risk areas (e.g., Risk Areas 1 and 2 for a Category Two hurricane) by the average number of evacuating vehicles per household. Evacuating vehicles are assumed to attempt entry to the ERS, which operates at maximum capacity until all evacuating vehicles have entered. Safwat and Youssef compute response time by dividing the total number of evacuating vehicles by the total traffic capacity of the ERS and rounding up to the nearest whole hour. According to their procedure, clearance time for the entire ERS for a given category of storm is estimated by adding the estimate of response time to the three hours required for warning and preparation time.

Lindell, Prater and Wu (2002) recently developed an *Empirically Based Large-scale Evacuation time estimate Method* (EMBLEM) that integrates Safwat and Youssef's procedure with earlier work by Urbanik, Desrosiers, Lindell and Schuller (1980). The Urbanik, et al. (1980) model defines evacuation times in terms of four components: a) the time required by authorities to make an evacuation decision, b) the time required for a household to receive a warning, c) the time that a household devotes to preparation for evacuation, and d) the response time required to travel to safety. The EMBLEM procedure extends the Urbanik, et al. model by dividing response time into three components: 1) travel from home to the nearest access point on the PER, 2) waiting in line for access to the PER (i.e., queuing), and 3) travel on the PER from the access point to the inland boundary of the risk area.

The ETEs computed using EMBLEM differ from those of Sawfat and Youssef in nine ways. First, the EMBLEM analyses calculate the total number of households in each risk area from 2000 census data. By contrast, Safwat and Youssef used population projections from the 1990 census that were adjusted for the estimated rate of population growth in each of the coastal counties. Actual census data are, obviously, more accurate than projectoins but the differences do not materially affect the ETEs.

Second, EMBLEM calculates the number of evacuating households by adjusting the total number of households in each risk area for non-compliance in the warned risk areas and spontaneous evacuation from inland risk areas that have not been advised to evacuate. Although Safwat and Youssef's description of their procedure acknowledges the need to adjust for noncompliance and spontaneous evacuation, the data in their ETE tables do not appear to have accounted for spontaneous evacuation.

Third, the number of evacuating vehicles in each risk area is computed by multiplying the estimated number of evacuating households by the estimated number of evacuating vehicles per household. Although the computational procedure is the same in both methods, EMBLEM uses a larger number of evacuating vehicles per household. Specifically, the Safwat and Youssef analyses used values specific to each county that ranged from 1.35 in the Coastal Bend Study Area to 1.50 in the Valley Study Area. By contrast, the current analyses use a common value of 1.62. As Lindell, Prater, Sanderson, Lee, Zhang, Mohite & Hwang (2001) noted, this value is larger than any reported in previous evacuations (Dow & Cutter, 2002; Post, Buckley, Shuh & Jernigan, 1999; Prater, Wenger & Grady, 2000) or evacuation expectations surveys (Ruch & Schumann, 1997, 1998) but is used because it is a plausible conservative estimate.

Fourth, EMBLEM uses a TGT distribution function that is based upon empirical data indicating that the 100th percentile of the TGT distribution (the time at which all evacuating households would be on the road) would not be reached until 10.5 hours (Lindell, et al., 2001). However, the use of a TGT with an upper limit this large could produce very misleading ETEs in areas having extremely small populations and ample traffic capacity because the ETEs in such areas are determined by TGT, not by evacuation route capacity. Conversely, a large upper limit for the TGT distribution produces no differences in ERSs with large population and limited capacity. This is because it is immaterial whether the last households to evacuate are delayed by slow evacuation preparations or by waiting in queues. Consequently, the TGT distribution used in EMBLEM was cut off at 98th percentile rather than 100th percentile, so the maximum TGT is 6.5 hours—which, nonetheless, is more than twice as long as Safwat and Youssef's arbitrary three-hour time delay.

Fifth, data from Drabek (1996) suggest that tourists and other transients will evacuate immediately, regardless of the risk area in which they are staying. In addition, the EMBLEM procedure assumes transients have shorter TGTs than residents.

Sixth, EMBLEM considers the time required to travel from an evacuating household's home to the nearest access point to the PER. In practice, this distance is usually no more than five miles and is only as much as ten miles in the least densely populated ERSs on the Texas coast. Consequently, the corresponding evacuation time component is expected to be no more than 20 minutes.

Seventh, the EMBLEM procedure calculates the number of vehicles successfully entering each PER by using a series of equations in which the number of vehicles attempting to enter a PER during each 15-minute time interval is the sum of the number of vehicles arriving at the PER plus the number of vehicles in the queue that were unable to enter it during the previous time period. The number of vehicles that enter the PER during each time period is equal to the

capacity of the PER and the excess demand remains in the queue. This calculation is repeated until all of the vehicles have entered a PER and the time is noted at which the last vehicle gains access to it. Previous ETEs were based on the assumption that ERS access time could be calculated by dividing the total number of vehicles attempting to evacuate by PER capacity.

Eighth, EMBLEM calculates response time by adding the estimate of access time for the last vehicle in the queue to the time required for a vehicle to travel at 30 mph from the farthest populated location on the coast to the inland boundary of the appropriate risk area (e.g., Risk Area 4 for a Category Four hurricane). This travel time component was not included in previous analyses and can add as much as an hour to the ETEs in some ERSs.

Finally, the ETEs from EMBLEM are based upon Safwat and Youssef's estimates of highway traffic capacity, but have been updated on the basis of Regional Liaison Officers' reports of highway construction and repair. In a few cases, examination of previous analyses showed that common links among the evacuation routes had been overlooked so downward adjustments were made to the estimated traffic capacity of those ERSs.

RESULTS

This section presents the results of the ETE analyses using EMBLEM and compares them to the ETEs computed by Safway and Youssef. The discussion section that follows examines the differences between the two sets of ETEs and describes the limitations that still remain in the EMBLEM ETEs. Appendixes A-E present information that is specific to each of the five study areas.

Before presenting the results, it is important to recall that Safwat and Youssef's (1997) tables reported only the response times in their ETE analyses; the three-hour TGT was added later in the ESTED computer program (Hazard Analysis Laboratory, 1999). To make the two sets of ETEs comparable, three hours have been added to Safwat and Youssef's ETEs and the resulting values (i.e., five hours) are reported in Table 1. The Safwat and Youssef ETE is the first entry in each cell and the EMBLEM ETE is the second entry.

The first significant difference that can be seen in Table 1 is that the minimum ETE from EMBLEM is seven hours. As noted above, three hours have been added to all of Safwat and Youssef's ETEs, which increases their two-hour minimum ETE to five hours. The remaining two-hour difference between Safwat and Youssef's five-hour minimum ETE and EMBLEM's seven-hour minimum ETE arises from the fact that the current analyses rely on TGTs derived from empirical warning and preparation times. The EMBLEM TGT is 6.5 hours and the addition of travel time on the PER adds another half hour.

Table 1 shows that there are only slight differences between Safwat and Youssef's estimates and EMBLEM estimates of ETEs in lightly populated areas with adequate ERS capacity. In such locations (e.g., Willacy, Refugio/Aransas, Victoria, and Hardin counties), risk area clearance times will be determined by the time required for households to be warned and to prepare to evacuate, not the time required for them to travel to the principal evacuation routes or from there to the inland boundary of the area at risk. It is unlikely that there will be long response times due to traffic queues within the risk area.

TABLE 1: Comparison of ETEs Calculated Using the Safwat and Youssef Model With Those Computed Using EMBLEM

VALLEY STUDY AREA

| | CAT1 | CAT2 | CAT3 | CAT4 | CAT5 |
|-----------------------|------|------|-------|-------|-------|
| VSA1: Cameron South | 7 | 8 | 9 | 10 | 11 |
| VSA2: Cameron North * | 9/15 | 9/21 | 13/28 | 18/32 | 27/33 |
| VSA3: Willacy | 5/7 | 5/7 | 5/7 | 5/8 | 7/8 |

^{*} Fall ETEs for VSA2 can be reduced by 3 hours because tourist occupancy is assumed to be reduced from 100% to 50%.

COASTAL BEND STUDY AREA

| | CAT1 | CAT2 | CAT3 | CAT4 | CAT5 |
|-----------------------|------|------|-------|-------|-------|
| CSA1: Kenedy/Kleberg | 5/7 | 5/7 | 7/8 | 7/9 | 12/9 |
| CSA2: Nueces* | 5/14 | 7/20 | 28/28 | 31/31 | 32/32 |
| CSA3: Refugio/Aransas | 7/8 | 10/8 | 12/8 | 13/8 | 13/8 |
| CSA4: San Patricio | 5/8 | 8/11 | 16/15 | 19/17 | 20/18 |

^{*} Fall ETEs for CSA2 can be reduced by 1 hour because tourist occupancy is assumed to be reduced from 100% to 50%.

MATAGORDA STUDY AREA

| | CAT1 | CAT2 | CAT3 | CAT4 | CAT5 |
|------------------------|------|------|------|-------|-------|
| MSA1: Calhoun/Victoria | 5/8 | 7/8 | 10/9 | 10/10 | 11/10 |
| MSA2: Calhoun/Jackson | 5/7 | 5/8 | 5/8 | 5/8 | 5/8 |
| MSA3: Matagorda West | 6/7 | 6/8 | 7/8 | 8/9 | 8/9 |
| MSA4: Matagorda East | 5/7 | 5/8 | 5/8 | 6/8 | 6/8 |
| MSA5: Victoria | | 5/7 | 5/7 | 5/7 | 5/7 |

HOUSTON/GALVESTON STUDY AREA

| | CAT1 | CAT2 | CAT3 | CAT4 | CAT5 |
|-----------------------------------|------|-------|-------|-------|-------|
| GSA1: Brazoria | 5/7 | 5/9 | 13/13 | 16/15 | 17/15 |
| GSA2: Galveston West/Harris South | 8/14 | 13/20 | 25/28 | 29/32 | 32/33 |
| GSA3: Harris Central | 5/7 | 5/7 | 7/9 | 8/10 | 10/10 |
| GSA4: Harris East | 5/8 | 5/12 | 10/17 | 12/19 | 17/20 |

LAKE SABINE STUDY AREA

| | CAT1 | CAT2 | CAT3 | CAT4 | CAT5 |
|------------------------------------|-------|-------|-------|-------|-------|
| SSA1: Chambers West | 7 | 7 | 7 | 8 | 8 |
| SSA2: Chambers East/Galveston East | 11/10 | 11/13 | 15/17 | 16/19 | 17/19 |
| SSA3: Hardin | 5/7 | 5/7 | 5/7 | 6/7 | 6/7 |
| SSA4: Jasper | 5/7 | 5/7 | 5/7 | 6/7 | 6/7 |
| SSA5: Jefferson/Orange West* | 5/14 | 5/20 | 23/29 | 28/33 | 32/34 |
| SSA6: Liberty | | 5/7 | 6/7 | 7/7 | 9/7 |
| SSA7: Newton | | | 5/7 | 5/9 | 5/9 |
| SSA8: Orange East * | 5/7 | 9/7 | 19/10 | 21/11 | 21/12 |

^{*} Fall ETEs for SSA5 and SSA8 can be reduced by .5 hour because tourist occupancy is assumed to be reduced from 100% to 50%.

By contrast, there are important ETE differences in densely populated ERSs that are due to the effects of noncompliance, spontaneous evacuation and, to a lesser extent, the effects of response time for evacuees who must travel a long distance to reach safety. Consideration of spontaneous evacuation consistently yields higher ETEs for Category One and Two hurricanes, especially when there is a densely populated area immediately inland from the coast that can provide a major source of spontaneous evacuees (e.g., Cameron North, Nueces, and Galveston West/Harris South for Category One and Two hurricanes, Jefferson/Orange West in Category One–Four hurricanes, and Harris East in Category Two–Four hurricanes). However, there is little difference in most ETEs for Category Five hurricanes because evacuees will have cleared the danger area by the time that they clear Risk Area 5 and there usually are no major population concentrations beyond Risk Area 5 that could generate spontaneous evacuation to delay evacuation traffic.

A significant decrease from the previous ETEs can be seen in the Orange East ERS, where Safwat and Youssef described much larger ETEs than those reported here for Category Three-Five hurricanes. The explanation for the difference is a substantial increase in highway traffic capacity due to the recent construction of additional lanes on US 87 and US 62.

DISCUSSION

It is noteworthy that both Safwat and Youssef's and EMBLEM's analyses identified large differences in the ETEs for some adjacent counties. The ETEs for San Patricio are significantly lower than those for Nueces, and the ETEs for Orange East and Chambers East/Galveston East are significantly lower than those for Jefferson/Orange West. Emergency Management Coordinators should consider balancing the evacuation demand across counties by diverting evacuating vehicles from one jurisdiction to another. For example, some traffic from Corpus Christi might be directed across the US 181 causeway to San Patricio and some traffic from Port Arthur might be directed westbound on SH 73 and northbound on FM 1406 to FM 365 or directly westbound on FM 365. This could add 800 vehicles per hour (vph) of traffic capacity. Additional traffic could be diverted inland on SH 73 to SH 62 which also could add 800 vph.

Moreover, EMBLEM's ETEs for Category Five hurricanes are no larger than previous ETEs for these storms because there usually is no opportunity for spontaneous evacuation beyond the study area in the more severe hurricanes. The one exception to this rule is Harris County, where the area beyond the inland boundary of the study area has a large population. A significant level of spontaneous evacuation from this area (especially the GSA3 ERS) could generate traffic queues that extend backward into the areas at risk. A similar problem could occur in ERSs where evacuation routes converge just outside the inland boundary of the study area. Examples of this potential problem exist in Driscoll (CSA 2, Nueces County) and Sinton (CSA 3, San Patricio County) There also, bottlenecks could form inland from the study area that extend back into the risk areas. Thus, further analyses are needed to address this issue.

It is important to recognize that there are a number of assumptions and simplifications that are common to both ETE methods and need to be examined in future analyses. First, preparation times were calculated on the assumption that risk area residents would be at home but, of course, this will not always be the case. If risk area residents are at work, there will be a variable delay in the initiation of evacuation because individuals will differ in the distance they must travel from work to home. The necessity for household members at work to return home would be expected

to cause delays in TGTs of the affected households and, thus, extend the upper limit of the TGT distribution. However, such delays would not occur if workers travel home before a warning is issued

Second, these analyses presumed that preparation does not begin until after an official warning is received. This assumption probably overstates TGTs because anecdotal evidence suggests that some households begin preparations prior to receiving an official warning. It is especially likely that some tasks will be completed before receiving a warning if a hurricane has maintained a relatively constant track over an extended period of time—leading risk area residents to expect that it will strike them eventually. It is not possible to assess the degree of conservatism in this assumption because there are no systematic data to indicate what proportion of hurricane evacuees will initiate preparations earlier than assumed. It also is important to note that there might be systematic differences in TGTs between risk areas if residents of areas nearer to the coast have a greater sense of urgency than residents of risk areas farther inland. For example, if residents of Risk Area 1 prepare to evacuate more rapidly than those in Risk Area 5, this could lead to the formation of queues under conditions in which they would not otherwise be expected or earlier queues under conditions in which they are expected.

Third, these analyses ignored the possibility that workers returning home would delay the evacuations of others. This effect will be small for workers traveling inland to return home because they must travel with the evacuation flow and would be indistinguishable from early evacuees. Similarly, those who must travel toward the coast to return home will initially constitute a counter-flow (which will not adversely affect the evacuation) and will subsequently become late evacuees. A significant problem will arise if many of those returning home must travel parallel to the coast because cross-flow traffic could interrupt the flow of evacuation traffic moving inland, thereby reducing the effective capacity of the evacuation routes.

Fourth, neither method of analysis considers the effect of evacuees taking undesignated evacuation routes. According to the evacuation expectations survey, 9-35% of coastal residents, depending upon study area, expect to take unofficial evacuation routes (Lindell, et al., 2001). Ignoring this phenomenon produces ETEs that are biased upward (i.e., higher than evacuation times would be in an actual hurricane). However, this upward bias will tend to be offset by the remaining evacuees' over-reliance on a single evacuation route, which conflicts with the assumption of balanced loads on the evacuation routes. For example, Prater, et al. (2000) and Dow and Cutter (2002) found that evacuees in Hurricanes Bret and Floyd, respectively, overloaded the interstate highways and neglected other designated evacuation routes. Such excessive demand on a single evacuation route would cause actual evacuation times to exceed the ETEs, but this problem can be avoided if local law enforcement personnel are successful in balancing evacuation traffic across the principal highways in the ERS. Alternatively, EMBLEM ETEs could be recalculated under the assumption of imbalanced evacuation route choices because this method also can be used to analyze traffic demand that is balanced across evacuation routes.

Fifth, both the current and previous ETEs use a general 20% downward adjustment in traffic route capacity. This adjustment probably is adequate to account for adverse weather effects, as Safwat and Youssef contended. Alternatively, this reduction probably is sufficient to adjust for

the negative effects of side road traffic exiting and entering evacuation routes, or for the negative effects of buses, recreational vehicles, and trailers. However, a general 20% downward adjustment probably is not adequate to account for all of these conditions, so further analyses are needed to assess the effective capacity of evacuation routes under varying weather and traffic conditions.

Finally, emergency managers in Cameron, Nueces, and Jefferson counties should note that Fall ETEs can be reduced by 3, 1, and .5 hours, respectively, because tourist occupancy is assumed to be reduced from 100% to 50%. This usually occurs in September through November, but the reduction in ETE can be applied any other time tourist occupancy is reduced substantially from full capacity. Conversely, the reduction in ETE should *not* be applied any time from September through November if tourist occupancy remains close to full capacity. The downward adjustment in Fall ETEs is not made automatically in ESTED, so users should recognize that they have an additional margin of safety during the Fall season beyond what ESTED indicates.

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APPENDIX A: VALLEY STUDY AREA

ETEs were modeled using the Evacuation Route System described by Safwat and Youssef (1997), with some exceptions noted below. Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Data from Lindell, et al. (2001) indicate that 17% of the study area population expect to travel on undesignated evacuation routes. Thus, there is some degree of conservatism in the ETEs from this source.

VSA1: South Cameron ERS

SH 4 was treated as an independent ERS because it is separated from the more northern routes in Cameron County by the Brownsville Ship Channel. Spontaneous evacuation from the inland risk areas was estimated using only the portion of the Brownsville population living in Risk Areas 4 and 5.

VSA2: North Cameron ERS

The ETEs produced using EMBLEM are much larger than those of Safwat and Youssef because the previous estimates appear to have neglected the potential for spontaneous evacuation from inland populations in Brownsville and Harlingen.

In addition, there is significant potential for traffic congestion and queues in a major hurricane because most of the large population concentration in Brownsville must travel north on US 77 before turning west onto US83 or BR 83 at Harlingen. Evacuation traffic from SH 48, SH 10, and FM 510 intersect US 77 before it reaches Harlingen, making it likely that congestion will develop here. This could create queues on SH 48, SH 10, and FM 510 that extend toward the coast into Risk Area 5.

VSA3: Willacy ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

Evacuation Route System VSA1 (Cameron South)

Evacuation Route Used Evacuation Route Capacity

SH 4 / US 281 800

Total Capacity of VSA1 800 vehicles/hour

Risk Areas Served: Cameron C1a, C2a, C3a, C4a, C5a

Table VSA1: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|--|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five | |
| C1a | 242 | 335 | 462 | 517 | 526 | |
| C2a | 104 | 155 | 225 | 255 | 264 | |
| C3a | 785 | 1234 | 1842 | 2105 | 2185 | |
| C4a | 1768 | 2884 | 4395 | 5047 | 5248 | |
| C5a | 2558 | 4276 | 6602 | 7605 | 7914 | |
| Total vehicles | 5457 | 8884 | 13526 | 15529 | 16137 | |
| ETE (hrs) | 7 | 8 | 9 | 10 | 11 | |

Evacuation Route System VSA2 (Cameron North)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| FM 1792 / SH 48 | 800 |
| P 100 / SH 100 | 800 |
| EM 510 | 400 |

Total Capacity of VSA2 2000 vehicles/hour

Risk Areas Served: Cameron C1b, C1c, C2b, C3b, C4b, C5b

Table VSA2: Number of Evacuating Vehicles and Evacuation Time Estimates*

| | Storm Category | | | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|--|--|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five | | |
| C1b | 1222 | 1696 | 2338 | 2615 | 2663 | | |
| C1c | 6600 | 6600 | 6600 | 6600 | 6600 | | |
| C2b | 210 | 314 | 455 | 516 | 535 | | |
| C3b | 1593 | 2505 | 3740 | 4272 | 4436 | | |
| C4b | 5304 | 8651 | 13184 | 15140 | 15741 | | |
| C5b | 19242 | 32167 | 49667 | 57218 | 59542 | | |
| Total vehicles | 34171 | 51933 | 75984 | 86361 | 89517 | | |
| ETE (hrs) | 15 | 21 | 28 | 32 | 33 | | |

^{*} Fall ETEs for VSA2 can be reduced by 3 hours because tourist occupancy is assumed to be reduced from 100% to 50%.

Evacuation Route System VSA3 (Willacy)

Evacuation Route Capacity Evacuation Route Used

| SH 186 * | 800 |
|-----------|-----|
| FM 490 ** | 700 |
| FM 506 ** | 700 |

Total Capacity of VSA3**

2200 vehicles/hour

Risk Areas Served: Willacy W1, W2, W3, W4, W5

Table VSA3: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|--|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five | |
| W1 | 42 | 58 | 80 | 89 | 91 | |
| W2 | 13 | 19 | 27 | 31 | 32 | |
| W3 | 144 | 226 | 337 | 385 | 400 | |
| W4 | 484 | 789 | 1202 | 1380 | 1435 | |
| W5 | 1017 | 1700 | 2624 | 3023 | 3146 | |
| Total vehicles | 1700 | 2792 | 4270 | 4908 | 5104 | |
| ETE (hrs) | 7 | 7 | 7 | 8 | 8 | |

^{*} SH 186 is the only route available for W1, W2, W3, and W4
** Total capacity is available for W5

APPENDIX B: COASTAL BEND STUDY AREA

ETEs were modeled using the Evacuation Route System described by Safwat and Youssef (1997), with some exceptions noted below. Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Data from Lindell, et al. (2001) indicate that 17% of the study area population expect to travel on undesignated evacuation routes. Thus, there is some degree of conservatism in the ETEs from this source.

CSA1: Kenedy/Kleberg ERS

These counties have some coastal risk areas with extremely small populations. As noted above, this could lead to significant variation in evacuation times from one evacuation to another and significant deviations of evacuation times from ETEs.

CSA2: Nueces ERS

Safwat and Youssef (1997) listed IH 37 to FM 624 as an evacuation route that is separate from IH 37, but this is incorrect because IH 37 is common to both routes. Any traffic on FM 624 must have exited from IH 37 and therefore FM 624 cannot provide additional capacity for evacuating vehicles entering the evacuation route upstream from this point. There are no entry points for evacuating vehicles that are downstream of the point at which FM 624 exits IH 37, so any vehicles diverted to this route do not increase the volume of traffic exiting the risk area.

FM 70 intersects FM 665 approximately 10 inland from the boundary of Risk Area 5 and FM 665 intersects SH 44 10 approximately 10 miles beyond that. This will result in a loss of 600 vph in traffic capacity and, thus, the formation of queues. The queue can be expected to be 6000 vehicles (approximately five miles long) at ten hours and 12,000 vehicles (approximately ten miles long) at twenty hours. At this point, the tail of the queue would be inside Risk Area 5.

CSA3: San Patricio ERS

Safwat and Youssef (1997) listed US 181 and SH 188 as separate evacuation routes, but their convergence at Sinton could produce a queue as the two routes attempt to merge onto US 181.

CSA4: Refugio/Aransas ERS

These counties have some coastal risk areas with extremely small populations. As noted above, this could lead to significant variation in evacuation times from one evacuation to another and significant deviations of evacuation times from ETEs.

Evacuation Route System CSA1 (Kenedy/Kleberg)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| US 77 / SH 141 | 800 |
| US 77/ SH 285 | 800 |

Total Capacity of CSA1

1600 vehicles/hour

Risk Areas Served: Kenedy: Ke1, Ke2, Ke3, Ke4, Ke5 Kleberg: Kl1, Kl2, Kl3, Kl4, Kl5

Table CSA1: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|--|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five | |
| Ke1 | 5 | 6 | 9 | 10 | 10 | |
| Ke2 | 1 | 2 | 2 | 2 | 2 | |
| Ke3 | 18 | 28 | 41 | 47 | 49 | |
| Ke4 | 5 | 7 | 11 | 12 | 13 | |
| Ke5 | 4 | 6 | 9 | 11 | 11 | |
| Kl1 | 103 | 142 | 196 | 219 | 223 | |
| K12 | 18 | 26 | 38 | 43 | 44 | |
| K13 | 287 | 451 | 673 | 769 | 799 | |
| K14 | 51 | 83 | 126 | 145 | 151 | |
| K15 | 3230 | 5399 | 8336 | 9604 | 9994 | |
| Total vehicles | 3722 | 6150 | 9441 | 10862 | 11296 | |
| ETE (hrs) | 7 | 7 | 8 | 9 | 9 | |

Evacuation Route System CSA2 (Nueces)

Evacuation Route Used Evacuation Route Capacity

| | | |
|----------------|------|------|
| SH 358 / SH 44 | 1200 | |
| IH 37 / FM 624 | 500 | |
| FM 70 | 300 | |
| FM 43 / FM 665 | 300 | |
| IH 37 | 2800 | |

Total Capacity of CSA2

5100 vehicles/hour

Risk Areas Served: Nueces N1a, N1b, N2a, N2b, N3, N4, N5

Table CSA2: Number of Evacuating Vehicles and Evacuation Time Estimates*

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| N1a | 4103 | 5694 | 7847 | 8777 | 8938 |
| N1b | 1485 | 2061 | 2841 | 3177 | 3235 |
| N2 | 2818 | 4216 | 6107 | 6924 | 7175 |
| N3 | 31888 | 50139 | 74849 | 85513 | 88794 |
| N4 | 2810 | 4583 | 6984 | 8021 | 8339 |
| N5 | 3227 | 5394 | 8328 | 9595 | 9984 |
| Total vehicles | 46331 | 72087 | 106956 | 122007 | 126465 |
| ETE (hrs) | 14 | 20 | 28 | 31 | 32 |

^{*} Fall ETEs for CSA2 can be reduced by 1 hour because tourist occupancy is assumed to be reduced from 100% to 50%.

Evacuation Route System CSA3 (Refugio/Aransas)

Evacuation Route Capacity Evacuation Route Used FM 1360 600 FM 136 600 FM 774 600 US 35/ US 239 800 2600 vehicles/hour

Total Capacity of CSA4

Risk Areas Served: Refugio R1, R2, R3, R4, R5 Aransas A1, A2, A3

Table CSA4: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| R1 | 43 | 60 | 82 | 92 | 94 |
| R2 | 16 | 24 | 35 | 40 | 41 |
| R3 | 185 | 291 | 434 | 496 | 515 |
| R4 | 85 | 138 | 211 | 242 | 251 |
| R5 | 86 | 144 | 222 | 256 | 266 |
| A1 | 441 | 612 | 844 | 944 | 961 |
| A2 | 3060 | 4577 | 6630 | 7516 | 7789 |
| A3 | 1999 | 3143 | 4692 | 5360 | 5566 |
| Total vehicles | 5829 | 8845 | 12928 | 14690 | 15217 |
| ETE (hrs) | 8 | 8 | 8 | 8 | 8 |

Evacuation Route System CSA4 (San Patricio)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| SH 361 & 35/ US 181 | 800 |
| SH 188 | 800 |

Total Capacity of CSA3

1600 vehicles/hour

Risk Areas Served: San Patricio S1, S2, S3, S4, S5

Table CSA3: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| S1 | 1805 | 2505 | 3453 | 3862 | 3933 |
| S2 | 759 | 1135 | 1644 | 1864 | 1932 |
| S3 | 4797 | 7542 | 11258 | 12862 | 13355 |
| S4 | 979 | 1596 | 2433 | 2793 | 2904 |
| S5 | 1061 | 1774 | 2739 | 3155 | 3283 |
| Total vehicles | 9401 | 14552 | 21527 | 24536 | 25407 |
| ETE (hrs) | 8 | 11 | 15 | 17 | 18 |

APPENDIX C: MATAGORDA STUDY AREA

ETEs were modeled using the Evacuation Route System described by Safwat and Youssef (1997), with some exceptions noted below. Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Data from Lindell, et al. (2001) indicate that 20% of the study area population expect to travel on undesignated evacuation routes. Thus, there is some degree of conservatism in the ETEs from this source.

MSA1: Calhoun/Victoria ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

MSA2: Calhoun/Jackson ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

MSA3: Matagorda West ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

MSA4: Matagorda East ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

MSA5: Victoria ERS

This county has a coastal risk area with a relatively small population, so clearance times can be expected to depend principally on TGTs (warning and preparation times). It is very unlikely that evacuation demand will challenge ERS capacity and create evacuation traffic queues. For this reason, it is possible that actual evacuation times could be significantly lower than the ETEs.

Evacuation Route System MSA1 (Calhoun/Victoria)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| FM 1289 / US 87 | 800 |
| SH 185 | 500 |
| FM 1686 / FM 444 | 500 |

Total Capacity of MSA1 1800 vehicles/hour

Risk Areas Served: Calhoun Ca1a, Ca1b, Ca2a, Ca2b, Ca3a, Ca4 Victoria V1, V2b, V3b, V4b, V5b

Table MSA1: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Cala | 443 | 615 | 847 | 948 | 965 |
| Calb | 1368 | 1899 | 2617 | 2927 | 2980 |
| Ca2a | 252 | 376 | 544 | 617 | 640 |
| Ca2b | 1014 | 1516 | 2196 | 2490 | 2580 |
| Ca3a | 420 | 660 | 984 | 1125 | 1168 |
| Ca4 | 256 | 417 | 635 | 729 | 758 |
| V1 | 123 | 170 | 234 | 262 | 266 |
| V2b | 0 | 0 | 0 | 0 | 0 |
| V3b | 1030 | 1619 | 2417 | 2761 | 2867 |
| V4b | 42 | 68 | 103 | 119 | 123 |
| V5b | 103 | 172 | 265 | 305 | 317 |
| Total vehicles | 5051 | 7512 | 10842 | 12283 | 12664 |
| ETE (hrs) | 8 | 8 | 9 | 10 | 10 |

Evacuation Route System MSA2 (Calhoun/Jackson)

Evacuation Route Used Evacuation Route Capacity

| FM 1593 | 500 |
|----------------------------|-----|
| SH 172 | 800 |
| FM 234 / FM 1822 / FM 3131 | 400 |
| FM 1862 / FM 616 / FM 453 | 500 |

Total Capacity of MSA2 2200 vehicles/hour

Risk Areas Served: Calhoun Ca1c, Ca2c, Ca3b Jackson J1, J2, J3, J4, J5

Table MSA2: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Calc | 129 | 179 | 247 | 276 | 281 |
| Ca2c | 178 | 265 | 384 | 435 | 451 |
| Ca3b | 15 | 23 | 34 | 38 | 40 |
| J1 | 161 | 223 | 307 | 343 | 349 |
| J2 | 147 | 220 | 319 | 361 | 375 |
| J3 | 239 | 375 | 560 | 639 | 664 |
| J4 | 401 | 654 | 997 | 1145 | 1190 |
| J5 | 140 | 234 | 361 | 415 | 432 |
| Total vehicles | 1410 | 2173 | 3209 | 3652 | 3782 |
| ETE (hrs) | 7 | 8 | 8 | 8 | 8 |

Evacuation Route System MSA3 (Matagorda West)

| Evacuation Route Used | Evacuation Route Capacity |
|-------------------------|---------------------------|
| SH 35 / SH 71 / FM 1090 | 500 |
| FM 1095 / SH 35 | 500 |
| FM 458 | 100 |

Total Capacity of MSA3 1100 vehicles/hour

Risk Areas Served: Matagorda M1a, M2a, M3a, M4a, M5a

Table MSA3: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Mla | 1656 | 2298 | 3167 | 3542 | 3607 |
| M2a | 502 | 750 | 1087 | 1232 | 1277 |
| M3a | 335 | 526 | 786 | 898 | 932 |
| M4a | 425 | 693 | 1056 | 1213 | 1261 |
| M5a | 190 | 317 | 489 | 563 | 586 |
| Total vehicles | 3108 | 4584 | 6585 | 7448 | 7663 |
| ETE (hrs) | 7 | 8 | 8 | 9 | 9 |

Evacuation Route System MSA4 (Matagorda East)

| Evacuation Route Used | Evacuation Route Capacity |
|--------------------------|---------------------------|
| FM 2031 / FM 521 / SH 60 | 500 |
| FM 457 | 500 |
| FM 521 / FM 2540 | 100 |

Total Capacity of MSA4 1100 vehicles/hour

Risk Areas Served: Matagorda M1b, M2b, M3b, M4b, M5b

Table MSA4: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| M1b | 322 | 447 | 616 | 689 | 701 |
| M2b | 713 | 1066 | 1544 | 1750 | 1814 |
| M3b | 322 | 506 | 755 | 862 | 895 |
| M4b | 425 | 693 | 1056 | 1213 | 1261 |
| M5b | 190 | 317 | 489 | 563 | 586 |
| Total vehicles | 1972 | 3029 | 4460 | 5077 | 5257 |
| ETE (hrs) | 7 | 8 | 8 | 8 | 8 |

Evacuation Route System MSA5 (Victoria)

Evacuation Route UsedEvacuation Route CapacityFM 445500

Total Capacity of MSA5 500 vehicles/hour

Risk Areas Served: Victoria V2a, V3a, V4a, V5a

Table MSA5: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| V2a | n/a | 924 | 1339 | 1517 | 1572 |
| V3a | n/a | 85 | 126 | 144 | 150 |
| V4a | n/a | 68 | 103 | 119 | 123 |
| V5a | n/a | 172 | 265 | 305 | 317 |
| Total vehicles | n/a | 1249 | 1833 | 2085 | 2162 |
| ETE (hrs) | n/a | 7 | 7 | 7 | 7 |

n/a: An ETE is not applicable because there is no population at risk for a Category One hurricane.

APPENDIX D: HOUSTON/GALVESTON STUDY AREA

ETEs were modeled using the Evacuation Route System described by Safwat and Youssef (1997), with some exceptions noted below. Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Data from Lindell, et al. (2001) indicate that about 10% of the study area population expect to travel on undesignated evacuation routes. Thus, there is some degree of conservatism in the ETEs (i.e., overestimates) from this source.

GSA1: Brazoria ERS

This county has a moderately large population with a satisfactory ERS capacity, but there are potential problems associated with the convergence of SH 288 and BR 288 just outside Risk Area 5 and the convergence of FM 521 just beyond the intersection of these two routes. Moreover, SH 35 intersects SH 6 at Alvin (just outside Risk Area 5) and the latter is expected to carry evacuation traffic from GSA2. This could cause queues to form in a Category Five hurricane that extend back into the study area.

GSA2: Galveston West/Harris South ERS

As reported by Urbanik (1979), it is likely that the limiting factor for the evacuation of Galveston Island will be the ability of the surface streets to supply a steady flow of traffic to IH 45, not the capacity of IH 45 itself. Moreover, as noted above, SH 35 intersects SH 6 at Alvin (just outside Risk Area 5) and the latter is expected to carry evacuation traffic from GSA1. This could cause queues to form in a Category Five hurricane that extend back into the study area. In addition, evacuation from risk areas and inland areas outside the South Harris County study area could add unanticipated demand to IH 45 that could add to queues on this evacuation route.

GSA3: Harris Central ERS

This ERS has a very dense network of arterials and highways that could supply a significant amount of traffic capacity to complement the designated evacuation routes. However, risk area residents and evacuees from areas inland from the study area are likely to attempt to use the PERs unless they are directed to take other routes. Detailed traffic management plans will be essential to ensure that major queues do not form in this ERS in the event of a Category Four or Five hurricane.

GSA4: Harris East ERS

This ERS also has a very dense network of arterials and highways that could supply a significant amount of traffic capacity to complement the designated evacuation routes. Unlike GSA3, evacuation by risk area residents and evacuees outside the study area (i.e., north of IH 10) is unlikely to conflict with evacuations from other risk areas. Detailed traffic management plans should be established, but major queues are not very likely to form in this ERS in the event of a major hurricane.

Evacuation Route System GSA1 (Brazoria)

Evacuation Route Used Evacuation Route Capacity

| | 1 , |
|--------|------|
| SH 36 | 650 |
| SH 288 | 1850 |
| BR 288 | 650 |
| FM 521 | 500 |
| SH 35 | 650 |

Total Capacity of GSA1

4300 vehicles/hour

Risk Areas Served: Brazoria B1, B2, B3, B4, B5

Table GSA1: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| B1 | 3748 | 5202 | 7169 | 8019 | 8165 |
| B2 | 7143 | 10685 | 15480 | 17550 | 18186 |
| В3 | 3538 | 5562 | 8303 | 9486 | 9850 |
| B4 | 4955 | 8082 | 12315 | 14142 | 14704 |
| B5 | 1548 | 2588 | 3995 | 4603 | 4790 |
| Total vehicles | 20932 | 32119 | 47262 | 53800 | 55695 |
| ETE (hrs) | 7 | 9 | 13 | 15 | 15 |

Evacuation Route System GSA2 (Galveston West/Harris South)

Evacuation Route UsedEvacuation Route CapacitySH 61000IH 454800

Total Capacity of GSA2

5800 vehicles/hour

Risk Areas Served: Galveston G1a, G2, G3, G4, G5 Harris H1a, H2a, H3a, H4a, H5a

Table GSA2: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| G1a | 16577 | 23005 | 31709 | 35465 | 36115 |
| G2 | 8966 | 13412 | 19431 | 22028 | 22827 |
| G3 | 11986 | 18846 | 28134 | 32142 | 33375 |
| G4 | 3567 | 5818 | 8866 | 10181 | 10586 |
| G5 | 3734 | 6241 | 9637 | 11102 | 11553 |
| H1a | 11070 | 15363 | 21175 | 23683 | 24117 |
| H2a | 1180 | 1765 | 2557 | 2899 | 3004 |
| НЗа | 3741 | 5882 | 8780 | 10031 | 10416 |
| H4a | 4030 | 6574 | 10018 | 11505 | 11962 |
| Н5а | 3732 | 6238 | 9632 | 11096 | 11547 |
| Total vehicles | 68583 | 103144 | 149939 | 170132 | 175502 |
| ETE (hrs) | 14 | 20 | 28 | 32 | 33 |

Evacuation Route System GSA3 (Harris Central)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| US 146 / SH 225 | 3200 |
| Belt Road 8 | 1400 |
| | |

Total Capacity of GSA3 4600 vehicles/hour

Risk Areas Served: Harris H1b, H2b, H3b, H4b, H5b

Table GSA3: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| H1b | 2435 | 3379 | 4657 | 5209 | 5304 |
| H2b | 1282 | 1917 | 2778 | 3149 | 3263 |
| H3b | 5011 | 7878 | 11761 | 13437 | 13952 |
| H4b | 2288 | 3731 | 5686 | 6529 | 6789 |
| H5b | 2893 | 4835 | 7465 | 8600 | 8950 |
| Total vehicles | 13909 | 21740 | 32347 | 36924 | 38258 |
| ETE (hrs) | 7 | 7 | 9 | 10 | 10 |

Evacuation Route System GSA4 (Harris East)

Evacuation Route Used Evacuation Route Capacity

| IH 10 / Belt Road 8 | 2500 |
|-----------------------|------|
| IH 10 / Belt Road 610 | 800 |
| SH 146 | 800 |
| US 90 | 800 |

Total Capacity of GSA4 4900 vehicles/hour

Risk Areas Served: Harris H1c, H2c, H3c, H4c, H5c

Table GSA4: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| H1c | 4914 | 6820 | 9400 | 10513 | 10706 |
| H2c | 3269 | 4890 | 7084 | 8031 | 8322 |
| Н3с | 7755 | 12193 | 18202 | 20795 | 21592 |
| Н4с | 6776 | 11053 | 16843 | 19342 | 20111 |
| Н5с | 9160 | 15312 | 23642 | 27237 | 28343 |
| Total vehicles | 31874 | 50268 | 75171 | 85918 | 89074 |
| ETE (hrs) | 8 | 12 | 17 | 19 | 20 |

APPENDIX E: LAKE SABINE STUDY AREA

ETEs were modeled using the Evacuation Route System described in the SSA Evacuation Plan adopted 1 June 1999. This plan directs all traffic to the north, but approximately 30% of the survey respondents indicated that they expected to travel to destinations in Central, South, or West Texas. Consequently, a significant number of evacuees should be expected to attempt to travel westbound on IH 10, US 90, and SH 105.

Highway capacities were taken from Safwat and Youssef, but road status updates for 2002 were obtained from Regional Liaison Officers. Data from Lindell, et al. (2001) indicate that about 35% of the study area population expect to travel on undesignated evacuation routes. Thus, there is some degree of conservatism in the ETEs (i.e., overestimates) from this source.

SSA1: Chambers West ERS

This county has multiple evacuation routes, so queues are not likely to develop. However, these evacuation routes converge in Liberty County and queues might develop there instead.

SSA2: Chambers East/Galveston East ERS

This ERS also includes evacuees from the Bolivar Peninsula who must travel parallel to the coast before turning inland. This significantly increases the travel time on the PER.

SSA3: Hardin ERS

The risk areas are small and lightly populated so, as noted above, ETEs could overestimate actual evacuation times. However, Hardin County is a transit route for evacuees from Jefferson County travelling north, so queues could develop in Risk Areas 4 and 5 near Lumberton.

SSA4: Jasper ERS

The risk areas are small and lightly populated so, as noted above, ETEs are likely to overestimate actual evacuation times.

SSA5: Jefferson/Orange West ERS

Port Arthur and points south are expected to evacuate through Beaumont, which itself has a population that is sufficient to challenge the capacity of the principal evacuation route (US69/96/281). Local planners should consider balancing the demand by assigning traffic from southeast Jefferson County via SH 87 into Orange County.

SSA6: Liberty ERS

The risk areas are small and lightly populated so, as noted above, ETEs are likely to overestimate actual evacuation times.

SSA7: Newton ERS

The risk areas are small and lightly populated so, as noted above, ETEs are likely to overestimate actual evacuation times.

SSA8: Orange East ERS

This county has multiple evacuation routes, so queues are not likely to develop.

Evacuation Route System SSA1 (Chambers West)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| SH 61 | 800 |
| IH 10 / FM 563 | 600 |
| SH 146 | 200 |

Total Capacity of SSA1 1600 vehicles/hour

Risk Areas Served: Chambers Ch1a, Ch2a, Ch3, Ch4, Ch5

Table SSA1: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Ch1a | 845 | 1173 | 1617 | 1808 | 1841 |
| Ch2a | 260 | 389 | 563 | 638 | 661 |
| Ch3 | 546 | 859 | 1282 | 1465 | 1521 |
| Ch4 | 422 | 688 | 1049 | 1204 | 1252 |
| Ch5 | 250 | 418 | 645 | 743 | 773 |
| Total vehicles | 2323 | 3527 | 5156 | 5858 | 6048 |
| ETE (hrs) | 7 | 7 | 7 | 8 | 8 |

Evacuation Route System SSA2 (Chambers East/Galveston East)

Evacuation Route Used Evacuation Route Capacity

SH 124 / FM 1406 800

Total Capacity of SSA2 800 vehicles/hour

Risk Areas Served: Chambers Ch1b, Ch2b

Galveston G1b

Table SSA2: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|--|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five | |
| Ch1b | 412 | 572 | 789 | 882 | 898 | |
| Ch2b | 476 | 712 | 1031 | 1169 | 1212 | |
| G1b | 4881 | 6774 | 9337 | 10443 | 10634 | |
| Total vehicles | 5769 | 8058 | 11157 | 12494 | 12744 | |
| ETE (hrs) | 10 | 13 | 17 | 19 | 19 | |

Evacuation Route System SSA3 (Hardin)

Evacuation Route Used Evacuation Route Capacity

US 96 1600

Total Capacity of SSA3 1600 vehicles/hour

Risk Areas Served: Hardin Ha1, Ha2, Ha3, Ha4, Ha5

Table SSA3: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Ha1 | 82 | 114 | 157 | 176 | 179 |
| Ha2 | 48 | 72 | 104 | 118 | 123 |
| На3 | 196 | 308 | 460 | 525 | 545 |
| Ha4 | 389 | 635 | 967 | 1111 | 1155 |
| На5 | 262 | 437 | 675 | 778 | 809 |
| Total vehicles | 977 | 1566 | 2363 | 2708 | 2811 |
| ETE (hrs) | 7 | 7 | 7 | 7 | 7 |

Evacuation Route System SSA4 (Jasper)

Evacuation Route Used Evacuation Route Capacity

US 96 1600

Total Capacity of SSA4 1600 vehicles/hour

Risk Areas Served: Jasper Ja1, Ja2, Ja3, Ja4, Ja5

Table SSA4: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Ja1 | 1 | 2 | 2 | 3 | 3 |
| Ja2 | 1 | 2 | 2 | 3 | 3 |
| Ja3 | 14 | 22 | 33 | 38 | 39 |
| Ja4 | 10 | 688 | 1049 | 1204 | 1252 |
| Ja5 | 11 | 17 | 27 | 31 | 32 |
| Total vehicles | 37 | 731 | 1113 | 1279 | 1329 |
| ETE (hrs) | 7 | 7 | 7 | 7 | 7 |

Evacuation Route System SSA5 (Jefferson/Orange West)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| SH 87 / US 69 | 1600 |
| IH 10 / FM 105 | 1600 |

Total Capacity of SSA5 3200 vehicles/hour

Risk Areas Served: Jefferson Je1, Je2, Je3, Je4, Je5 Orange O1a, O2a, O3a, O4a, O5a

Table SSA5: Number of Evacuating Vehicles and Evacuation Time Estimates*

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| Je1 | 1939 | 2691 | 3709 | 4149 | 4225 |
| Je2 | 2069 | 3094 | 4483 | 5082 | 5266 |
| Je3 | 17894 | 28135 | 42002 | 47985 | 49826 |
| Je4 | 6438 | 10502 | 16003 | 18378 | 19108 |
| Je5 | 3942 | 6590 | 10175 | 11722 | 12198 |
| O1a | 728 | 1010 | 1391 | 1556 | 1585 |
| O2a | 790 | 1182 | 1712 | 1941 | 2011 |
| O3a | 819 | 1288 | 1923 | 2197 | 2281 |
| O4a | 492 | 802 | 1222 | 1403 | 1459 |
| O5a | 426 | 712 | 1099 | 1266 | 1317 |
| Total vehicles | 35537 | 56006 | 83719 | 95679 | 99276 |
| ETE (hrs) | 14 | 20 | 29 | 33 | 34 |

^{*} Fall ETEs for SSA5 can be reduced by .5 hour because tourist occupancy is assumed to be reduced from 100% to 50%.

Evacuation Route System SSA6 (Liberty)

| Evacuation Route Used | Evacuation Route Capacity |
|-----------------------|---------------------------|
| US 90 / SH 146 | 800 |
| US 90 / SH321 | 800 |
| E 10 10 10 00016 | 1.000 1:1 // |

Total Capacity of SSA6 1600 vehicles/hour

Risk Areas Served: Liberty L2, L3, L4, L5

Table SSA6: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| L2 | n/a | 93 | 135 | 153 | 159 |
| L3 | n/a | 1632 | 2435 | 2782 | 2889 |
| L4 | n/a | 833 | 1269 | 1458 | 1515 |
| L5 | n/a | 440 | 679 | 782 | 814 |
| Total vehicles | n/a | 2998 | 4518 | 5175 | 5377 |
| ETE (hrs) | n/a | 7 | 7 | 7 | 7 |

n/a: An ETE is not applicable because there is no population at risk for a Category One hurricane.

Evacuation Route System SSA7 (Newton)

Evacuation Route Used Evacuation Route Capacity
US 87 800

Total Capacity of SSA7 800 vehicles/hour

Risk Areas Served: Newton N1, N2, N3, N4, N5

Table SSA7: Number of Evacuating Vehicles and Evacuation Time Estimates

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| N1 | n/a | n/a | 8 | 9 | 9 |
| N2 | n/a | n/a | 1 | 1 | 1 |
| N3 | n/a | n/a | 0 | 0 | 0 |
| N4 | n/a | n/a | 1107 | 1271 | 1321 |
| N5 | n/a | n/a | 2299 | 2649 | 2756 |
| Total vehicles | n/a | n/a | 3415 | 3930 | 4087 |
| ETE (hrs) | n/a | n/a | 7 | 9 | 9 |

n/a: ETEs are not applicable because there is no population at risk for hurricanes in Categories One—Three.

Evacuation Route System SSA8 (Orange East)

Evacuation Route Used Evacuation Route Capacity

| US 87 | 800/1600 ^a |
|-------|-----------------------|
| US 62 | 1600/800 |

Total Capacity of SSA8

2400 vehicles/hour

Risk Areas Served: Orange O1b, O2b, O3b, O4b, O5b

Table SSA8: Number of Evacuating Vehicles and Evacuation Time Estimates*

| | Storm Category | | | | |
|----------------|-----------------|-----------------|-------------------|------------------|------------------|
| Risk Area | Category One | Category Two | Category Three | Category Four | Category Five |
| O1b | 2182 | 3028 | 4173 | 4668 | 4753 |
| O2b | 1358 | 2031 | 2942 | 3335 | 3456 |
| O3b | 3819 | 6005 | 8964 | 10241 | 10634 |
| O4b | 989 | 1613 | 2458 | 2823 | 2935 |
| O5b | 519 | 867 | 1339 | 1543 | 1605 |
| Total vehicles | 8867 | 13544 | 19876 | 22610 | 23383 |
| ETE (hrs) | 7 | 7 | 10 | 11 | 12 |

^{*} Fall ETEs for SSA8 can be reduced by .5 hour because tourist occupancy is assumed to be reduced from 100% to 50%.

US 62 has four lane capacity south of IH 10 and two lane capacity north of it, whereas US 87 has two lane capacity south of IH 10 and four lane capacity north of it. Consequently, it is assumed that half of the traffic on US 62 will travel to US 87 via IH 10.